

# Criminal Justice Modernisation and Abusive Domestic Behaviour Reviews (Scotland) Bill

[AS INTRODUCED]

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# Criminal Justice Modernisation and Abusive Domestic Behaviour Reviews (Scotland) Bill

[AS INTRODUCED]

An Act of the Scottish Parliament to modify the law in relation to procedures in the criminal courts; and to make provision for the holding of reviews to enable lessons to be learned following abusive domestic behaviour.

## PART 1

### CRIMINAL JUSTICE MODERNISATION

#### *Modernisation of criminal procedures*

#### **1 Electronic signatures and alternative methods of sending documents**

- (1) The Criminal Procedure (Scotland) Act 1995 is modified as follows.
- (2) Before section 304 (and the Part heading immediately preceding it) insert—

*“Electronic signatures and alternative methods of sending documents*

#### **303C Electronic signatures**

- (1) An electronic signature fulfills any requirement (however expressed and for whatever purpose) for the signing or initialling of—
  - (a) a document of a type mentioned in section 303E(1), or
  - (b) a deletion or correction to such a document.
- (2) In this section, “electronic signature” is to be construed in accordance with section 7(2) of the Electronic Communications Act 2000, but includes a version of an electronic signature which is reproduced on a paper document.

#### **303D Sending documents electronically and to a solicitor**

- (1) Any requirement (however expressed) that a document of a type mentioned in section 303E(1) be given to a person may be fulfilled by—
  - (a) transmitting it to the person electronically, or

(b) transmitting it (electronically or otherwise) to a solicitor engaged to act on the person's behalf in relation to the proceedings in question.

(2) For the purposes of this section—

(a) electronic transmission of a document by one person ("the sender") to another person ("the recipient") must be effected in a way that the recipient has indicated to the sender that the recipient is willing to receive the document,

(b) the recipient's indication of willingness to receive a document in a particular way may be—

(i) specific to the document in question or generally applicable to documents of that kind,

(ii) expressed specifically to the sender or generally (for example on a website),

(iii) inferred from the recipient having previously been willing to receive documents from the sender in that way and not having indicated unwillingness to do so again,

(c) the sender's uploading of a document to an electronic storage system from which the recipient is able to download the document may constitute electronic transmission of the document from the sender to the recipient.

(3) In this section, references to giving a person a document include—

(a) serving a document on a person,

(b) sending a document to a person, and

(c) lodging a document with, or otherwise applying to or petitioning, a court.

### **303E Documents to which sections 303C and 303D apply**

(1) The types of document referred to in sections 303C and 303D are—

(a) an order, warrant, sentence, citation, minute or any other document produced by a court,

(b) an extract of any document referred to in paragraph (a),

(c) any document that an enactment requires to be given to a person in connection with, or in order to initiate, criminal proceedings,

(d) any document that an enactment requires to be signed or initialled in order that it, or any other thing, may be used in criminal proceedings for any purpose including—

(i) being used as evidence, or

(ii) being treated as sufficient evidence of a matter.

(2) But a type of document mentioned in subsection (1) is not to be regarded as mentioned in that subsection for the purposes of section 303C or 303D (or both) if the Lord Justice General directs that it is not.

(3) A direction under subsection (2)—

(a) may relate to some or all criminal proceedings,

- (b) may be varied or revoked,
- (c) must be made publicly available for so long as it has effect.

**303F Interpretation of sections 303C to 303E**

In sections 303C to 303E of this Act—

- (a) references to a court include an office holder of a court,
  - (b) “document” includes a copy of a document.”.
- (3) The following provisions are repealed—
- (a) in section 66, subsections (6C), (6D) and (6E),
  - (b) section 72G,
  - (c) section 148D.

**2 Virtual attendance at court**

- (1) The Criminal Procedure (Scotland) Act 1995 is modified as follows.
- (2) After section 303F (inserted by section 1) insert—

*“Virtual attendance at court*

**303G Suspension of requirement for physical attendance in criminal trials**

- (1) This section applies in relation to a hearing in criminal proceedings in which—
  - (a) a person is to give evidence, and
  - (b) section 303H does not apply.
- (2) A court may disapply any requirement (however expressed) that a person physically attend the court by directing that the person need not do so.
- (3) A court may disapply a requirement for a person’s physical attendance under subsection (2) only if it considers that allowing the person to attend by electronic means in accordance with section 303K would not—
  - (a) prejudice the fairness of the proceedings, or
  - (b) otherwise be contrary to the interests of justice.
- (4) Nothing in this section affects any other basis upon which a person need not physically attend a court.
- (5) References in this section to physically attending a court are to—
  - (a) being in a particular place, or
  - (b) being in the same place as another person,for the purpose of any proceedings before a court or an office holder of a court.

**303H Suspension of requirement for physical attendance in criminal proceedings where only party is a public official**

- (1) This section applies in relation to criminal proceedings in which the only party is a public official.
- (2) Any requirement (however expressed) that a person physically attend a court does not apply, unless the court directs the person to physically attend.
- (3) A court may direct a person to physically attend under subsection (2) only if it considers that allowing the person to attend by electronic means in accordance with section 303K would—
- (a) prejudice the fairness of the proceedings, or
  - (b) otherwise be contrary to the interests of justice.
- (4) Nothing in this section affects any other basis upon which a person need not physically attend a court.
- (5) References in this section to physically attending a court are to be construed in accordance with section 303G(5).

**303I Directions under sections 303G and 303H**

- (1) A court may issue a direction under section 303G(2) or 303H(2) on the motion of a party or of its own accord.
- (2) The power to issue a direction under section 303G(2) or 303H(2) includes the power to revoke an earlier direction under that section.
- (3) In considering whether to issue a direction under section 303G(2) or 303H(2), the court must—
- (a) give all parties an opportunity to make representations (subject to subsection (4)), and
  - (b) have regard to any guidance issued by the Lord Justice General.
- (4) A court may, of its own accord, issue the first direction under section 303G(2) or 303H(2) in relation to a hearing or proceedings without having given the parties an opportunity to make representations.
- (5) Where a direction under section 303G(2) or 303H(2) is issued as described in subsection (4), the court must—
- (a) take steps to ensure that the parties are aware of their right to make a motion for the revocation of the direction, and
  - (b) deal with any motion for the direction's revocation,
- before dealing with any other matter at the hearing, other than a decision to adjourn or a matter that an enactment requires that the court deal with before another hearing could practicably be arranged.

**303J Suspension of requirement for physical attendance in other criminal hearings or proceedings**

- (1) This section applies in relation to any criminal proceedings other than—
- (a) a hearing to which section 303G applies, or
  - (b) proceedings to which section 303H applies.
- (2) Any requirement (however expressed) that a person physically attend a court does not apply if—
- (a) a determination made by the Lord Justice General states that it does not, and
  - (b) the court has not directed the person to physically attend.
- (3) A determination under subsection (2)(a)—
- (a) may, in particular, disapply a requirement for physical attendance—
    - (i) in relation to persons, hearings or proceedings described in the determination,
    - (ii) by enabling a court to disapply it in circumstances specified in the determination,
  - (b) may make different provision for—
    - (i) different purposes,
    - (ii) different areas,
  - (c) may be varied or revoked,
  - (d) must be made publicly available for so long as it has effect.
- (4) The Lord Justice General may make a determination under subsection (2)(a) disapplying a requirement for physical attendance only if (taking into account the discretion conferred by subsection (2)(b)), the Lord Justice General is satisfied that it would not—
- (a) prejudice the fairness of proceedings, or
  - (b) otherwise be contrary to the interests of justice.
- (5) A direction under subsection (2)(b)—
- (a) may be issued by a court on the motion of a party or of its own accord,
  - (b) may be revoked.
- (6) Where, by reason of a determination under subsection (2)(a), a person is to attend a court hearing by electronic means in accordance with section 303K, the court must—
- (a) take steps to ensure that the parties are aware of their right to make a motion for a direction under subsection (2)(b), and
  - (b) deal with any motion for a direction under that subsection,

before dealing with any other matter at the hearing, other than a decision to adjourn or a matter that an enactment requires that the court deal with before another hearing could practicably be arranged.

- (7) Nothing in this section affects any other basis upon which a person need not physically attend a court.
- (8) References in this section to physically attending a court are to be construed in accordance with section 303G(5).

5           **303K   Attending by electronic means**

(1) A person excused from a requirement to physically attend a court by virtue of section 303G(2), 303H(2) or 303J(2)(a) must instead appear before the court or office holder (as the case may be) by electronic means in accordance with a direction issued by the court.

10           (2) A person who fails to do so is to be regarded as having failed to comply with the requirement to physically attend from which the person is excused.

(3) A direction under subsection (1)—

(a) is to set out how the person is to appear by electronic means before the court or office holder,

15           (b) may include any other provision which the court considers appropriate,

(c) may be made by a court on the motion of a party or of its own accord.

(4) The power to issue a direction under subsection (1) includes the power to vary or revoke an earlier direction issued under that subsection.

(5) Before issuing a direction under subsection (1), the court must—

20           (a) give all parties an opportunity to make representations (subject to subsection (6)), and

(b) have regard to any guidance issued by the Lord Justice General.

(6) The court may, of its own accord, issue the first direction under subsection (1) in relation to a hearing or proceedings without having given the parties an opportunity to make representations.

(7) Where a direction is issued as described in subsection (6), the court must—

(a) take steps to ensure that the parties are aware of their right to make a motion for the variation or revocation of the direction, and

(b) deal with any motion for the variation or revocation of the direction,

30           before taking a decision about any other matter at the hearing, other than a decision to adjourn, a decision in respect of a motion for a direction under section 303G, 303H or 303J or a matter that an enactment requires that the court deal with before another hearing could practicably be arranged.

(8) A direction under subsection (1) setting out—

35           (a) how a party to proceedings is to attend by electronic means a hearing in which a person is to give evidence, must provide for the party to use means that enable the party to both see and hear all of the other parties, the judge and (where applicable) the jury and any witness who is giving evidence,



(b) how a witness who is to give evidence at a hearing is to attend by electronic means, must provide for the witness to use means that enable all of the parties, the judge and (where applicable) the jury to both see and hear the witness.

5 (9) Nothing in subsection (8) is to be taken to mean that a person is to be enabled to see or hear a witness in a way that measures taken in accordance with an order of the court would otherwise prevent.

### 303L General directions under section 303K

(1) A court may—

10 (a) issue a direction under section 303K(1) that applies for the purpose of all proceedings of a type specified in the direction, provided that the only party to the proceedings is a public official,

(b) issue a further direction under section 303K(1) overriding, for the purpose of specific proceedings, a general direction issued by virtue of paragraph (a).

15 (2) Section 303K(5)(a) does not apply in relation to a general direction issued by virtue of subsection (1)(a).

### 303M Publication of guidance

20 Where the Lord Justice General issues guidance relevant to the issuing of directions under section 303G(2), 303H(2) or 303K(1), the Lord Justice General must make the guidance publicly available for so long as it has effect.”

## 3 Sections 1 and 2: transitional provisions and interpretation

(1) The Criminal Procedure (Scotland) Act 1995 is modified as follows.

(2) After section 303M (inserted by section 2) insert—

25 “Sections 303C to 303M: transitional provisions and interpretation

### 303N Transitional provisions

30 (1) A direction or determination under a provision of the schedule of the Coronavirus (Recovery and Reform) (Scotland) Act 2022 mentioned in the first column of the table below is, insofar as it relates to criminal proceedings, to be treated as though it were a direction or determination under the provision of this Act mentioned in the corresponding entry in the second column.

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Provision of the schedule of the Coronavirus (Recovery and Reform) (Scotland) Act 2022 under which the direction or determination was issued	Provision of this Act under which the direction or determination is to be treated as having been issued
paragraph 3(2)(b)	section 303E(2)
paragraph 6(2)	section 303H(2)
paragraph 6(4)	section 303G(2)

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Provision of the schedule of the Coronavirus (Recovery and Reform) (Scotland) Act 2022 under which the direction or determination was issued	Provision of this Act under which the direction or determination is to be treated as having been issued
paragraph 7(2)(a)	section 303J(2)(a)
paragraph 7(2)(b)	section 303J(2)(b)
paragraph 8(1)	section 303K(1)

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- (2) A general direction issued by virtue of paragraph 9(1)(a) of the schedule of the Coronavirus (Recovery and Reform) (Scotland) Act 2022 is to be treated as though it were issued by virtue of section 303L(1)(a) of this Act.

### 303O Interpretation of sections 303C to 303N

- (1) In sections 303C to 303N of this Act—

“court” means any of—

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- (a) the High Court of Justiciary,
- (b) the Sheriff Appeal Court when exercising criminal jurisdiction,
- (c) the sheriff courts when exercising criminal jurisdiction, and
- (d) justice of the peace courts,

“enactment” includes—

20

- (a) an enactment contained in any local Act or any order, regulation or other instrument having effect by virtue of an Act, and
- (b) an enactment comprised in, or in an instrument made under, an Act of the Scottish Parliament,

“proceedings” includes any process before a court, or any office holder of a court (for example, a process by which a warrant may be obtained for the purpose of investigating a suspected offence),

25

“public official” means—

- (a) a person who is a public authority and is acting in that capacity,  
or
- (b) a person who is acting on behalf of a public authority,

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“requirement” means a requirement arising from an enactment or rule of law.

- (2) For the purposes of the definition of “public official”, “public authority” is to be construed in accordance with section 6 of the Human Rights Act 1998.”

## 4 Digital productions

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- (1) The Criminal Procedure (Scotland) Act 1995 is modified as follows.

(2) In section 68 (productions)—

(a) in subsection (2), at the end insert “(but see subsection (2A))”,

(b) after subsection (2), insert—

“(2A) But subsection (2) does not apply to a production if—

(a) it is in electronic form, and

(b) the accused is otherwise given an opportunity to see it in such form.”,

(c) in subsection (3), after “lodged” insert “or the accused has otherwise been given an opportunity to see the production in an electronic form”,

(d) after subsection (3), insert—

“(3A) Where—

(a) a person is adduced to give evidence in relation to a physical item which the person has examined,

(b) an image of the item is a production in the proceedings (by virtue of section 279B), and

(c) the image has been lodged as a production or the accused has otherwise been given an opportunity to see it in an electronic form as mentioned in subsection (3),

subsection (3) applies to the physical item as if it were a production.”.

(3) In section 79(2)(b) (preliminary pleas and preliminary issues)—

(a) the word “and” immediately following sub-paragraph (v) is repealed,

(b) after sub-paragraph (v), insert—

“(va) any other point raised by a party, as regards any matter not mentioned in paragraph (a) or sub-paragraphs (i) to (v), which concerns the accessing, examination, production or use of evidence in an electronic form; and”.

(4) After section 279A, insert—

*“Reproductions of evidence*

**279B Images of physical evidence**

(1) In any criminal proceedings an image of physical evidence is, unless the court otherwise directs, to be treated for evidential purposes as if it were the physical evidence itself, whether or not the physical evidence is still in existence.

(2) For the purposes of subsection (1), an image of physical evidence may include accompanying explanatory material and authenticating documents.

(3) This section does not apply to documents within the meaning of paragraph 8 of schedule 8.”.

(5) In section 281 (production of autopsy and forensic science reports)—

(a) in subsection (1), after “prosecutor” insert “, or the accused has otherwise been given an opportunity to see the report in an electronic form,”,

- (b) in subsection (2) after “production” insert “, or providing the accused with an opportunity to see the report in an electronic form.”.

## **5 Authentication of electronic copy documents**

- (1) Schedule 8 (documentary evidence in criminal proceedings) of the Criminal Procedure (Scotland) Act 1995 is modified as follows.

- (2) After paragraph 1(1), insert—

“(1A) For the purposes of any criminal proceedings, where—

(a) a copy of, or of a material part of, a document is stored on the digital evidence storage system, and

(b) either—

(i) the copy was created by the document, or the material part, being uploaded to that system from another electronic device (“the initial copy”), or

(ii) the copy is a subsequent version of the initial copy,

the copy is to be deemed and treated as mentioned in sub-paragraph (1) unless, in the case mentioned in paragraph (b)(ii), the court otherwise directs.

(1B) The court may direct that a copy of a document, or of a material part of a document, to which sub-paragraph (1) or (1A) does not apply is to be deemed and treated as mentioned in sub-paragraph (1)(a) and (b).”.

- (3) After paragraph 1(2), insert—

“(2A) This paragraph is without prejudice to section 279A(2) (evidence from certain other documents).”.

- (4) In paragraph 1(3), for “a transcript or reproduction” substitute “—

(a) a transcript,

(b) a reproduction,

(c) a document uploaded to an electronic device from another electronic device.”.

- (5) In paragraph 6(1)(b), after “1(1),” insert “1(1A)(b)(ii).”.

- (6) In paragraph 8, after the definition of “criminal proceedings” insert—

““digital evidence storage system” means—

(a) the system operated by the Police Service of Scotland for the digital storage, sharing and presentation of evidence in criminal investigations and proceedings known as the Digital Evidence Sharing Capability, or

(b) such other digital system as may be prescribed.”.

*Fixed penalties*

**6 Increase of fixed penalty limit**

- (1) In section 302 (fixed penalties) of the Criminal Procedure (Scotland) Act 1995—
- (a) in subsection (7A), for “£300 or such higher sum as the Scottish Ministers may by order specify” substitute “£500”,
- (b) after subsection (7A), insert—
- “(7B) The Scottish Ministers may by regulations amend subsection (7A) so as to substitute for the sum for the time being specified there a higher sum.”,
- (c) in subsection (8), for “or (7A)” substitute “or regulations under subsection (7B)”.
- (2) In the Criminal Procedure (Scotland) Act 1995 Fixed Penalty Order 2008 (S.S.I. 2008/108), for the schedule substitute—

“SCHEDULE  
*Article 2*

THE SCALE OF FIXED PENALTIES

Level on the scale	Amount of fixed penalty
1	£50
2	£75
3	£100
4	£150
5	£200
6	£250
7	£300
8	£400
9	£500”.

*National jurisdiction for custody cases*

**7 National jurisdiction for custody cases in sheriff courts and JP courts**

- (1) The Criminal Procedure (Scotland) Act 1995 is modified in accordance with subsections (2) and (3).
- (2) Before section 6, insert—

**“5B National jurisdiction for callings of custody cases in a sheriff court**

- (1) A calling of criminal proceedings in the sheriff court to which subsection (2) applies may be dealt with—
- (a) in any sheriff court in Scotland, and
- (b) by a sheriff of any sheriffdom.

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- (2) This subsection applies to a calling of criminal proceedings in which the person who is the subject of the proceedings is appearing from custody—
- (a) having been arrested by a constable in connection with the matter to which the proceedings relate, and
- 5 (b) without having subsequently—
- (i) been released from custody, or
- (ii) had a court authorise the person’s continued remand in custody.
- (3) If more than one person is the subject of the proceedings, the reference in subsection (2) to the person who is the subject of the proceedings is to be read as referring to any of them.
- 10 (4) It is for the Lord Advocate or the procurator fiscal to determine in which sheriff court a calling to which subsection (2) applies is to be taken.
- (5) Where proceedings have come before a sheriff court by virtue of subsection (1), the proceedings may continue to be dealt with—
- 15 (a) in the same sheriff court, and
- (b) by a sheriff of any sheriffdom.
- (6) Proceedings may continue to be dealt with by virtue of subsection (5) until their conclusion, except that—
- 20 (a) in the case of summary proceedings, or proceedings on petition or indictment, insofar as the proceedings relate to a charge in respect of which the accused person has tendered a plea of not guilty which has not been accepted by the prosecutor, they cannot continue to be dealt with by virtue of subsection (5) after the end of the diet at which that plea was tendered,
- 25 (b) in the case of proceedings on petition or indictment, they cannot continue to be dealt with by virtue of subsection (5) after committal of the accused person until liberation in due course of law.
- (7) For the purposes of subsection (5), proceedings on petition and any subsequent proceedings on indictment are to be treated as the same proceedings.

30 **5C National jurisdiction for cases in a sheriff court after failure to appear**

- (1) This section applies where—
- (a) a calling of criminal proceedings has come before a sheriff court by virtue of section 5B(1), and
- 35 (b) the proceedings are in respect of an accused person’s failure to attend a diet in summary proceedings or proceedings on indictment (“the principal proceedings”).
- (2) If the principal proceedings are proceedings on indictment, the court may deal with them until the end of the diet in which the calling mentioned in subsection (1)(a) takes place.

(3) If the principal proceedings are summary proceedings, they may be dealt with—

- (a) in the same sheriff court, and
- (b) by a sheriff of any sheriffdom,

unless, and until the end of the diet at which, a plea of not guilty is rejected.

(4) For the purposes of subsection (3), a plea of not guilty is rejected where—

- (a) the accused person—
  - (i) tenders a plea of not guilty, or
  - (ii) confirms that the person is adhering to a previously tendered plea of not guilty, and
- (b) that plea is not accepted by the prosecutor.

#### **5D Further provision about national jurisdiction of sheriff courts**

(1) A sheriff has jurisdiction for all cases which come before the sheriff by virtue of section 5B or 5C.

(2) A procurator fiscal for a sheriff court district has—

- (a) power to prosecute or, as the case may be, represent the interests of the prosecutor in any case that comes before the sheriff court of that district by virtue of section 5B or 5C,
- (b) the like powers in relation to such cases as the prosecutor has for the purposes of other cases that come before the sheriff when exercising criminal jurisdiction.

(3) For the purposes of sections 5B and 5C—

- (a) a sheriff may, in every sheriffdom, without the need for further commission, exercise the jurisdiction and powers that attach to the office of sheriff in relation to criminal proceedings,
- (b) paragraph (a) applies accordingly to any other member of the judiciary, so far as that member has the jurisdiction and powers that attach to the office of sheriff in relation to criminal proceedings.

(4) This section, and sections 5B and 5C, are without prejudice to—

- (a) any other provision in this Part, and
- (b) sections 34A and 137C.

#### **5E Interpretation of sections 5B to 5D**

In sections 5B to 5D of this Act, “criminal proceedings” means any proceedings in which a sheriff court is exercising criminal jurisdiction including in particular—

- (a) proceedings on petition,
- (b) proceedings on indictment,
- (c) summary proceedings,

- (d) ancillary proceedings, such as proceedings in respect of—
- (i) breach of bail,
  - (ii) non-payment of a fine or other monetary penalty,
  - (iii) breach of an order of a court, or
  - (iv) failure of an accused person or a witness to attend a diet.”.

(3) After section 7, insert—

**“7A National jurisdiction for callings of custody cases in a JP court**

- (1) A calling of criminal proceedings in a JP court to which subsection (2) applies may be dealt with—
- (a) in any JP court in Scotland, and
  - (b) by a justice of the peace, summary sheriff or sheriff of any sheriffdom.
- (2) This subsection applies to a calling of criminal proceedings in which the person who is the subject of the proceedings is appearing from custody—
- (a) having been arrested by a constable in connection with the matter to which the proceedings relate, and
  - (b) without having subsequently—
    - (i) been released from custody, or
    - (ii) had a court authorise the person’s continued remand in custody.
- (3) If more than one person is the subject of the proceedings, the reference in subsection (2) to the person who is the subject of the proceedings is to be read as referring to any of them.
- (4) It is for the procurator fiscal to determine in which JP court a calling to which subsection (2) applies is to be taken.
- (5) Where proceedings have come before a JP court by virtue of subsection (1), the proceedings may continue to be dealt with—
- (a) in the same JP court, and
  - (b) by a justice of the peace, summary sheriff or sheriff of any sheriffdom.
- (6) Proceedings may continue to be dealt with by virtue of subsection (5) until their conclusion, except that insofar as the proceedings relate to a charge in respect of which the accused person has tendered a plea of not guilty which has not been accepted by the procurator fiscal, they cannot continue to be dealt with by virtue of subsection (5) after the end of the diet at which that plea was tendered.
- (7) For the purposes of this section and section 7B, the jurisdiction and powers of the JP court are exercisable by a sheriff.

**7B National jurisdiction for cases in a JP court after failure to appear**

- (1) This section applies where—
- (a) a calling of proceedings has come before a JP court by virtue of section 7A(1), and



(b) the proceedings are in respect of an accused person's failure to attend a diet in criminal proceedings ("the principal proceedings").

(2) The principal proceedings may be dealt with—

(a) in the same JP court, and

(b) by a justice of the peace, summary sheriff or sheriff of any sheriffdom, unless, and until the end of the diet at which, a plea of not guilty is rejected.

(3) For the purposes of subsection (2), a plea of not guilty is rejected where—

(a) the accused person—

(i) tenders a plea of not guilty, or

(ii) confirms that the person is adhering to a previously tendered plea of not guilty, and

(b) that plea is not accepted by the procurator fiscal.

### **7C Further provision about national jurisdiction of JP courts**

(1) A JP court has jurisdiction for all cases which come before it by virtue of section 7A or 7B.

(2) A procurator fiscal for the area of a JP court has—

(a) power to prosecute or, as the case may be, represent the interests of the prosecutor in any case that comes before the JP court of that area by virtue of section 7A or 7B,

(b) the like powers in relation to such cases as the procurator fiscal has for the purposes of other cases that come before the JP court.

(3) For the purposes of sections 7A and 7B, a justice of the peace, summary sheriff or sheriff may, in every sheriffdom, without the need for further commission, exercise the jurisdiction and powers that attach to the office of justice of the peace.

(4) This section, and sections 7A and 7B, are without prejudice to—

(a) any other provision in this Part,

(b) section 137CC, and

(c) section 62 of the Criminal Proceedings etc. (Reform) (Scotland) Act 2007.

### **7D Interpretation of sections 7A to 7C**

(1) In sections 7A to 7C of this Act, "criminal proceedings" means any proceedings in which a JP court is exercising jurisdiction including in particular ancillary proceedings, such as proceedings in respect of—

(a) breach of bail,

(b) non-payment of a fine or other monetary penalty,

(c) breach of an order of a court, or

(d) failure of an accused person or a witness to attend a diet.

(2) For the purposes of sections 7A to 7C, sections 61 and 63 of the Criminal Proceedings etc. (Reform) (Scotland) Act 2007 apply in respect of a sheriff as they apply in respect of a summary sheriff.”.

5 (4) In section 62 (area and territorial jurisdiction of JP courts) of the Criminal Proceedings etc. (Reform) (Scotland) Act 2007, in subsection (3), after “Sections” insert “7A to 7D,”.

## 8 Section 7: transitional provision

10 Proceedings which have come before a sheriff court by virtue of paragraph 16(1) of the schedule of the Coronavirus (Recovery and Reform) (Scotland) Act 2022 are, for the purposes of sections 5B to 5D of the Criminal Procedure (Scotland) Act 1995 (as inserted by section 7(2) of this Act), to be treated as though they came before that court by virtue of section 5B(1) of the Criminal Procedure (Scotland) Act 1995.

## PART 2

15 DOMESTIC HOMICIDE AND SUICIDE REVIEWS

### *Reviewable events*

## 9 Domestic homicide or suicide review

(1) In this Part, “domestic homicide or suicide review” means a review—

- 20 (a) of the circumstances in which a domestic abuse death, or a connected death of a young person, occurred,
- (b) held with a view to identifying the lessons to be learned from the death and the circumstances leading up to it.

25 (2) In this section, “person A” is a person who has, or appears to have, behaved in an abusive manner towards another person (“person B”) who, at the time of the behaviour, was—

- (a) person A’s partner or ex-partner,
- (b) person A’s child,
- (c) a child of person A’s partner or ex-partner, or
- 30 (d) a young person, not falling within paragraphs (a) to (c), living in the same household as—
- (i) person A, or
- (ii) person A’s partner or ex-partner.

(3) A domestic abuse death is one where it is, or appears to be, the case that—

- 35 (a) person B has or may have died (otherwise than by suicide) as a result of person A’s abusive behaviour,
- (b) person B has died by suicide and person A’s abusive behaviour is or may be a contributing factor to person B’s death, or

(c) both—

(i) person B has killed person A, and

(ii) persons A and B were partners or ex-partners.

5 (4) But where person B's relationship to person A at the time of the abusive behaviour was as mentioned in subsection (2)(d), a death is a domestic abuse death only if person B was a young person at the time of the death.

(5) A connected death of a young person is one where it is, or appears to be, the case that a young person has been killed as a result of—

(a) an incident which also resulted in a domestic abuse death, or

10 (b) person A's abusive behaviour towards person B.

(6) Where—

(a) there is to be a domestic homicide or suicide review in respect of a death, and

(b) the person whose behaviour resulted in, or appears to have resulted in, the death has died by suicide,

15 the review may also encompass the circumstances in which that suicide occurred.

(7) For the purposes of this section—

(a) a reference to behaviour which is abusive (however expressed) is to be construed in accordance with sections 2 and 3 of the Domestic Abuse (Protection) (Scotland) Act 2021,

20 (b) two persons are partners if they are—

(i) spouses or civil partners of each other, or

(ii) in an intimate personal relationship with each other,

and "ex-partner" is to be construed accordingly,

25 (c) a reference to the child of a person ("person P") includes a reference to a person ("person C") who is, or has at any time been, accepted by person P as person P's child (whatever age person C was at the point of being so accepted),

(d) "young person" means a person—

(i) who is under the age of 18, or

(ii) who—

30 (A) is under the age of 26, and

(B) at some point has been looked after, within the meaning of section 17(6) or 17A(2) of the Children (Scotland) Act 1995, by a local authority.

## 10 Power to modify matters in relation to reviews

35 (1) The Scottish Ministers may by regulations—

(a) make provision for the purposes of section 9 about what it means for abusive behaviour to result in or (in the case of suicide) be a contributing factor to a death,

- (b) modify what relationship requires to exist or have existed between two people in order to give rise to a review for the purposes of section 9,
- (c) modify the circumstances relating to abusive behaviour which may give rise to a review for the purposes of section 9 (including to encompass circumstances in which there is no death),
- (d) modify the name of the review provided for by section 9 in consequence of a change made under paragraph (c).

- (2) Regulations under subsection (1) may modify any enactment (including this Act).

*Review infrastructure*

**11 Review oversight committee**

- (1) There is to be a review oversight committee in respect of domestic homicide or suicide reviews, with responsibility for securing and overseeing the carrying out of such reviews.
- (2) The committee is to consist of the following individuals—
  - (a) a member appointed by the Scottish Ministers as the chair of the committee,
  - (b) a member appointed by the Scottish Ministers as the deputy chair of the committee, who is to deputise for the chair of the committee, and
  - (c) such number of other members as the Scottish Ministers determine, comprising—
    - (i) individuals appointed by Ministers from nominations received from the persons mentioned in subsection (3), and
    - (ii) other individuals appointed by Ministers.
- (3) The persons referred to in subsection (2)(c)(i) as those which may nominate individuals to be members of the committee are—
  - (a) a local authority,
  - (b) a health board constituted under section 2(1)(a) of the National Health Service (Scotland) Act 1978,
  - (c) the chief constable of the Police Service of Scotland,
  - (d) the Crown Office and Procurator Fiscal Service,
  - (e) Community Justice Scotland,
  - (f) Social Care and Social Work Improvement Scotland,
  - (g) the Scottish Social Services Council.
- (4) In appointing members under subsection (2)(c)(ii), the Scottish Ministers must ensure that the committee includes representatives of voluntary organisations which provide services to individuals in Scotland.
- (5) The Scottish Ministers may by regulations modify subsection (3) so as to add a person, vary the description of a person, or remove a person.
- (6) Before making regulations under subsection (5), the Scottish Ministers must consult the person in respect of which they propose to make regulations.
- (7) In this section, “voluntary organisation” means a body (other than a public authority), the activities of which are carried on otherwise than for profit.

**12 Case review panels**

- (1) The review oversight committee must, as and when required for the purpose of securing the carrying out of a domestic homicide or suicide review—
- (a) establish a case review panel to carry out the review, and
  - (b) maintain the panel for the duration of the review.
- (2) The Scottish Ministers must appoint a pool of 3 or more individuals as panel chairs.
- (3) A panel is to consist of—
- (a) a member appointed to chair the panel, selected by the committee from among those appointed under subsection (2),
  - (b) such other members as the committee determines.
- (4) An individual is not to be appointed as a panel chair or as another member of a panel if the individual is or, within the 3 years preceding the date on which the appointment is to take effect, has been a member of the review oversight committee.

**13 Committee and panels: further provision**

- (1) The schedule makes further provision in respect of—
- (a) in relation to the review oversight committee—
    - (i) the chair appointed by virtue of section 11(2)(a),
    - (ii) the deputy chair appointed by virtue of section 11(2)(b),
    - (iii) the appointment of a person to carry out the functions of the chair where those functions cannot be carried out by a person mentioned in sub-paragraph (i) or (ii),
  - (b) panel chairs appointed under section 12(2).
- (2) Members of the review oversight committee appointed by virtue of section 11(2)(c)—
- (a) are appointed on such terms and conditions as the Scottish Ministers determine,
  - (b) may be paid such expenses as the Scottish Ministers determine.
- (3) Panel members appointed by virtue of section 12(3)(b)—
- (a) are appointed on such terms and conditions as the review oversight committee, with the consent of the Scottish Ministers, determines,
  - (b) may be paid such expenses as the Scottish Ministers determine.

*Notification of potentially reviewable deaths*

**14 Notification of deaths**

- (1) A notifying body must—
- (a) notify the review oversight committee in writing of any death of which the notifying body is aware which it believes is a reviewable death, and
  - (b) provide the Scottish Ministers with a copy of any such notification.

- (2) The Scottish Ministers may make a written referral to the committee where they become aware of a death—
- (a) which they believe is, or may be, a reviewable death, and
  - (b) in respect of which a copy of a notification has not been provided to them under subsection (1)(b).
- (3) Where the Scottish Ministers make a referral under subsection (2), they must provide each notifying body with a copy of the referral.
- (4) A person who gives a notification or makes a referral to the committee under this section must include as part of the notification or referral such information within the person's possession or control as the person considers is likely to be of assistance to the committee for the purposes of its consideration under section 16(1).
- (5) For the purposes of this section and sections 15 and 16—
- “notifying body” means—
    - (a) the chief constable of the Police Service of Scotland,
    - (b) the Lord Advocate,
  - “reviewable death” means a death which is capable of being the subject of, or encompassed by, a domestic homicide or suicide review.

## **15 Revocation of notification**

- (1) A person who gives a notification or makes a referral of a death under section 14 (“the original notice”) may, at any time prior to a decision being made under section 16(1)(a) as to whether the death is reviewable, revoke the original notice.
- (2) The power conferred by subsection (1)—
- (a) may be exercised only where the person exercising it believes that the death to which the original notice relates is not a reviewable death, and
  - (b) is exercised by the person giving written notice to the review oversight committee, setting out the person's reasons for that belief.
- (3) Where a person gives a notice of revocation under subsection (1), the person must provide a copy of it—
- (a) where the notice is given by a notifying body, to the Scottish Ministers,
  - (b) where the notice is given by the Scottish Ministers, to each notifying body.
- (4) Where notice of a revocation is given under subsection (1), the original notice to which it relates is to be treated for the purposes of this Part as never having been given and any consideration of the death under section 16 is to be discontinued.

### *Sift stage*

## **16 Determination as to whether to hold a review**

- (1) Following notification or a referral of a death under section 14, the review oversight committee must—
- (a) satisfy itself as to whether the death is a reviewable death, and

(b) where it is so satisfied—

(i) determine whether a domestic homicide or suicide review should be carried out in respect of the death, or

(ii) if the committee is unable to reach a unanimous decision and the chair of the committee so decides, refer the question to the Scottish Ministers for their determination.

(2) A determination under subsection (1)(b) is to be based on—

(a) the likelihood of the review identifying lessons to be learned from the death or the circumstances leading up to it which would improve Scottish practice in—

(i) the safeguarding of those affected by abusive domestic behaviour, or

(ii) the promotion of the wellbeing of victims of abusive domestic behaviour, and

(b) whether any Scottish public authorities or voluntary organisations operating in Scotland were involved, or had the opportunity to be involved, in the circumstances leading up to the death.

(3) In assessing matters as mentioned in subsection (2), the factors to which regard is had must include—

(a) the extent of the apparent connection between abusive behaviour and the death in question,

(b) the information available to the committee or a case review panel, or likely to be obtainable by either of them, in respect of the circumstances leading up to the death,

(c) the extent of the connection which the persons mentioned in section 9(3) or (as the case may be) 9(5) have or had to Scotland.

(4) Where the committee is making a determination under subsection (1)(b)(i), it may, if the chair of the committee so decides, seek advice from the Scottish Ministers in relation to the making of the determination.

(5) Where the committee satisfies itself that a death is not reviewable or determines that a review should not be carried out in respect of it (whether or not advice has been sought under subsection (4)), the Scottish Ministers may step in and direct the committee to secure the carrying out of a review in respect of the death.

(6) The chair of the committee must, when making a referral under subsection (1)(b)(ii) or seeking advice under subsection (4), provide the Scottish Ministers with such information within the chair's possession or control as the chair considers is likely to be of assistance to Ministers in the exercise of their functions under those subsections.

(7) In this section—

“abusive domestic behaviour” means abusive behaviour by person A towards person B, within the meaning of section 9(2),

“voluntary organisation” means a body (other than a public authority), the activities of which are carried on otherwise than for profit.

*Conduct of reviews***17 Carrying out of review**

- 5 (1) Where the outcome of consideration of a death under section 16 is that a domestic homicide or suicide review is to be carried out in respect of the death, the chair of the review oversight committee must establish a case review panel to carry out the review.
- (2) Where the committee considers it appropriate to do so, it may—
- 10 (a) establish a panel to carry out a joint review of two or more deaths,
- (b) instruct the panel to carry out its review in conjunction with a review of another type being carried out by someone else into circumstances relating to the death in question.
- (3) In respect of each domestic homicide or suicide review, the committee—
- (a) must specify the terms on which the review is to be undertaken (the review’s “terms of reference”), and
- (b) may modify the terms of reference as it considers appropriate.
- 15 (4) The committee must ensure that the panel established to carry out a review—
- (a) makes satisfactory progress in doing so,
- (b) acts in accordance with the review’s terms of reference, and
- (c) suspends, discontinues or resumes its review in accordance with any notice received by the committee under section 18.
- 20 (5) The Scottish Ministers may reimburse the expenses reasonably incurred by any person who participates in a domestic homicide or suicide review.

**18 Lord Advocate’s power to order suspension or discontinuation of review proceedings**

- 25 (1) The Lord Advocate may at any time order the suspension of consideration of a death under section 16, or of a domestic homicide or suicide review, for such period as appears to the Lord Advocate to be necessary to allow for—
- (a) the completion of any other investigation, or
- (b) the determination of any criminal proceedings, or any inquiry under the 2016 Act, which the Lord Advocate considers to be connected.
- 30 (2) The Lord Advocate may at any time order the discontinuation of consideration of a death under section 16, or of a domestic homicide or suicide review, where the Lord Advocate has concluded that it is appropriate to do so in light of—
- (a) any other investigation, or
- (b) any criminal proceedings, or any inquiry under the 2016 Act.
- 35 (3) The powers conferred by subsections (1) and (2) are exercised by the Lord Advocate giving written notice to the review oversight committee, setting out the Lord Advocate’s reasons for exercising the power.
- (4) Before exercising a power conferred by subsection (1) or (2), the Lord Advocate must consult the chair of the review oversight committee.



- (5) A notice under subsection (1)—
- (a) may be given whether or not the investigation, criminal proceedings or inquiry has begun, and
  - (b) may order the suspension of consideration of a death under section 16, or of a domestic homicide or suicide review, until—
    - (i) a day specified in the notice,
    - (ii) the happening of a specified event, or
    - (iii) the giving by the Lord Advocate of a further notice to the committee.
- (6) Where the Lord Advocate gives a notice under subsection (1), (2) or (5)(b)(iii), the Lord Advocate must provide the Scottish Ministers with a copy of it.
- (7) For the purposes of this section—
- (a) the “2016 Act” means the Inquiries into Fatal Accidents and Sudden Deaths etc. (Scotland) Act 2016,
  - (b) consideration of a death under section 16 is to be taken to commence upon receipt by the review oversight committee of a notification or referral in respect of the death.

## **19 Protocol in relation to interaction with criminal investigations etc.**

- (1) The persons mentioned in subsection (2) must agree and maintain a protocol in respect of—
- (a) the consideration of deaths under section 16, and
  - (b) the carrying out of domestic homicide or suicide reviews.
- (2) The persons who are to be the parties to the protocol are—
- (a) the chair of the review oversight committee,
  - (b) the chief constable of the Police Service of Scotland,
  - (c) the Lord Advocate, and
  - (d) the Scottish Ministers.
- (3) The protocol must describe in general terms the processes and arrangements which the parties to it intend to follow—
- (a) in order to prevent, insofar as within their power, the matters mentioned in subsection (1)(a) and (b) causing prejudice to—
    - (i) any criminal investigation, or any other investigation directed by the Lord Advocate or a procurator fiscal,
    - (ii) any criminal proceedings,
    - (iii) any inquiry under the Inquiries into Fatal Accidents and Sudden Deaths etc. (Scotland) Act 2016, and
  - (b) in relation to the provision by the review oversight committee, or a case review panel carrying out a review, to the chief constable of information obtained in connection with the matters mentioned in subsection (1)(a) and (b).

- (4) The processes and arrangements covered by the protocol must include the circumstances in which a person is not to be interviewed or required to provide information to the review oversight committee or a case review panel without the prior consent of—
- (a) the chief constable,
  - (b) the Lord Advocate.
- (5) The parties to the protocol must keep it under review and may at any time revise it.

**20 Duty on public authorities to co-operate**

- (1) A relevant public authority is to co-operate, in relation to the consideration of a death under section 16 and the carrying out of a domestic homicide or suicide review, with—
- (a) the review oversight committee,
  - (b) a case review panel established to carry out a review, and
  - (c) other relevant public authorities.
- (2) For the purposes of subsection (1), co-operation includes—
- (a) participating, on request, in a domestic homicide or suicide review,
  - (b) providing, as soon as reasonably practicable following a request, such information or assistance as the committee or (as the case may be) the panel reasonably considers necessary for the purpose of fulfilling its functions under this Part.
- (3) But a relevant public authority is not required by virtue of subsection (1) to provide information which that authority would be entitled to refuse to provide in proceedings in a court in Scotland.
- (4) Where the Lord Advocate gives an order under section 18(1) requiring the suspension of consideration of a death, or of a review, subsection (1)—
- (a) ceases to have effect in relation to the consideration or review, but
  - (b) once again has effect in relation to the consideration or review if it is resumed following the suspension.
- (5) In this section, “relevant public authority” means—
- (a) a local authority,
  - (b) a health board constituted under section 2(1)(a) of the National Health Service (Scotland) Act 1978,
  - (c) a special health board constituted under section 2(1)(b) of the National Health Service (Scotland) Act 1978,
  - (d) the chief constable of the Police Service of Scotland,
  - (e) the Scottish Police Authority,
  - (f) the Lord Advocate,
  - (g) the Scottish Courts and Tribunals Service,
  - (h) the Scottish Ministers in the exercise of their functions under the Prisons (Scotland) Act 1989,
  - (i) Community Justice Scotland,

- (j) Social Care and Social Work Improvement Scotland,
- (k) the Scottish Social Services Council.

(6) The Scottish Ministers may by regulations modify subsection (5) so as to add a public authority, vary the description of a public authority, or remove a public authority.

5 (7) Before making regulations under subsection (6), the Scottish Ministers must consult the public authority in respect of which they propose to make regulations.

## **21 Provision of information**

(1) A requiring authority may, by notice in writing, require a person (including another requiring authority) to provide it, as soon as reasonably practicable, with information—

- 10 (a) which is in the person's possession or control, and
- (b) which the requiring authority giving the notice reasonably considers is necessary for the carrying out of its functions under this Part.

(2) But a person is not required by virtue of subsection (1) to provide information which that person would be entitled to refuse to provide in proceedings in a court in Scotland.

15 (3) A requiring authority may not give a notice under subsection (1) to a person who is a relevant public authority for the purposes of section 20 (but information may be obtained from the public authority under that section).

(4) Where the Lord Advocate gives an order under section 18(1) requiring the suspension of consideration of a death, or of a review—

- 20 (a) a notice under subsection (1) ceases to have effect so far as it relates to the consideration or review, but
- (b) a further notice under subsection (1) may be issued in relation to the consideration or review if it is resumed following the suspension.

(5) For the purposes of subsection (1), the following are requiring authorities—

- 25 (a) the Scottish Ministers,
- (b) the chair of the review oversight committee,
- (c) the chair of a case review panel.

(6) In this section, "information" includes unrecorded information.

### *Reporting*

30 **22 Reports on case reviews**

(1) A case review panel must prepare a report on each domestic homicide or suicide review it completes.

(2) A report must include—

35 (a) the dates, or approximate dates, of any events prior to the death in question which have been identified by the panel as being of significance,

(b) information about any occasions when, in the panel's opinion, an opportunity was missed to—

- (i) safeguard those affected by abusive domestic behaviour, or

- (ii) promote the wellbeing of victims of abusive domestic behaviour,
  - (c) the conclusions the panel has drawn from the review,
  - (d) the panel’s reasons for reaching those conclusions,
  - (e) any recommendations the panel has as a result of those conclusions.
- 5 (3) If the panel is unable to produce a unanimous report, the report must reasonably reflect the points of disagreement.
- (4) Once the panel has prepared a report, the chair of the panel must submit the report to the review oversight committee for approval.
- (5) On receipt of a report, the committee may—
- 10 (a) approve the report either without modification or with such modifications as it considers appropriate for the purpose of ensuring that the report is of satisfactory quality and accords with the review’s terms of reference, or
- (b) direct the chair of the panel to resubmit the report with such modifications made to it as the direction specifies, and any further changes the panel considers
- 15 appropriate, for the purpose mentioned in paragraph (a).
- (6) Subsection (5) applies to a report which is resubmitted following a direction to do so as it applies to the originally submitted report.
- (7) The review oversight committee must provide a copy of a report approved under subsection (5)—
- 20 (a) in every case, to the Scottish Ministers, and
- (b) where the review relates to the death of a young person or an adult at risk, to Social Care and Social Work Improvement Scotland.
- (8) The review oversight committee—
- 25 (a) may publish a report, or part of a report, approved under subsection (5) only with the consent of the Lord Advocate, but
- (b) must publish (in the report or otherwise) such information as it considers appropriate about the recommendations made in the report.
- (9) The chair of the review oversight committee must ensure that a published report does not identify, or include information which would or might allow the identification of, a living individual unless the individual has consented to the identification or (as the
- 30 case may be) the inclusion of the information.
- (10) In this section—
- “abusive domestic behaviour” means abusive behaviour by person A towards person B, within the meaning of section 9(2),
- 35 “adult at risk” means a person whom the panel considers to have been, immediately prior to the person’s death, an adult at risk within the meaning of section 3 of the Adult Support and Protection (Scotland) Act 2007,
- “young person” means a person—
- (a) who is under the age of 18, or

- (b) who—
- (i) is under the age of 26, and
  - (ii) at some point has been looked after, within the meaning of section 17(6) or 17A(2) of the Children (Scotland) Act 1995, by a local authority.

**23 Requirement to respond to report recommendations**

- (1) A person may be required, by a statement to that effect in a report approved under section 22(5), to respond to a recommendation in the report.
- (2) Where a requirement to respond is imposed by virtue of subsection (1)—
- (a) the review oversight committee must give a copy of the report to the person, and
  - (b) the person must, within such reasonable period as the committee specifies, provide the committee and the Scottish Ministers with a written statement which sets out—
    - (i) what the person has done, or proposes to do, to give effect to the recommendation,
    - (ii) to the extent that the person does not intend to give effect to the recommendation, the person’s reasons for that.
- (3) The review oversight committee and the Scottish Ministers may each—
- (a) publish (in full or in part) a person’s written response to a recommendation,
  - (b) publicise a person’s failure to comply with a requirement to respond.

**24 Periodic reports**

- (1) The Scottish Ministers must, as soon as reasonably practicable after the end of each reporting period—
- (a) prepare and publish a report in respect of activity relating to domestic homicide or suicide reviews during the reporting period,
  - (b) lay a copy of the report before the Scottish Parliament.
- (2) A report under subsection (1) must include, in respect of the reporting period—
- (a) information about—
    - (i) any common themes emerging from the outcome of reviews,
    - (ii) any lessons to be learned which are identified in reports and which the Scottish Ministers consider ought to be highlighted,
    - (iii) any actions taken as a result of recommendations made in reports provided to the Scottish Ministers under section 22 and, where known, the impact of those actions,
    - (iv) the reasons for any determination under section 16(1)(b) that a review should not be carried out in respect of a death,

- 
- (b) the number, broken down between homicides and suicides, of—
- (i) notifications or referrals of deaths received under section 14 from—
    - (A) the chief constable of the Police Service of Scotland,
    - (B) the Lord Advocate, and
    - (C) the Scottish Ministers,
  - (ii) deaths considered for review under section 16,
  - (iii) deaths in respect of which the outcome of that consideration was that a review should not be carried out,
  - (iv) reviews commenced, and the number of deaths to which they relate,
  - (v) reviews completed, and the number of deaths to which they relate.
- (3) In this section, “reporting period” means—
- (a) the period of 2 years beginning with the day on which section 9 comes into force, and
  - (b) each subsequent period of 2 years.

15

*Guidance***25 Guidance by the Scottish Ministers**

- (1) The review oversight committee and any case review panel established under section 12 must have regard to any written guidance issued by the Scottish Ministers as to the exercise of their functions under this Part.
- (2) The Scottish Ministers must publish any such guidance as soon as reasonably practicable after issuing it.

20

**PART 3**

## FINAL PROVISIONS

**26 Regulation-making powers**

- (1) Any power of the Scottish Ministers to make regulations under this Act includes the power to make—
  - (a) different provision for different purposes,
  - (b) incidental, supplementary, consequential, transitional, transitory or saving provision.
- (2) Regulations under section 10(1) are subject to the affirmative procedure.
- (3) Regulations under the following provisions are subject to the negative procedure—
  - (a) section 11(5),
  - (b) section 20(6).
- (4) Regulations under section 27—
  - (a) which add to, replace or omit any part of the text of an Act are subject to the affirmative procedure,

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(b) otherwise, are subject to the negative procedure.

(5) This section does not apply to regulations under section 28.

## **27 Ancillary provision**

5 (1) The Scottish Ministers may by regulations make any incidental, supplementary, consequential, transitional, transitory or saving provision they consider appropriate for the purposes of, in connection with, or for giving full effect to this Act or any provision made under it.

(2) Regulations under this section may modify any enactment (including this Act).

## **28 Commencement**

10 (1) This Part comes into force on the day after Royal Assent.

(2) The sections to which subsection (3) applies come into force on whichever is the later of—

(a) the day after Royal Assent,

(b) 1 December 2025.

15 (3) This subsection applies to—

(a) section 1,

(b) section 2,

(c) section 3,

(d) section 6,

20 (e) section 7(1) insofar as it relates to section 7(2),

(f) section 7(2), and

(g) section 8.

(4) The other provisions of this Act come into force on such day as the Scottish Ministers may by regulations appoint.

25 (5) Regulations under subsection (4) may—

(a) make different provision for different purposes,

(b) include transitional, transitory or saving provision.

## **29 Short title**

30 The short title of this Act is the Criminal Justice Modernisation and Abusive Domestic Behaviour Reviews (Scotland) Act 2025.

SCHEDULE  
*(introduced by section 13)*

DOMESTIC HOMICIDE AND SUICIDE REVIEWS: PUBLIC APPOINTMENTS

*Offices to which this schedule applies*

- 5        1        In this schedule, “relevant office” means—
- (a) the chair of the review oversight committee appointed by virtue of section 11(2)(a),
  - (b) the deputy chair of the committee appointed by virtue of section 11(2)(b),
  - (c) a case review panel chair appointed under section 12(2),
- and “relevant office-holder” is to be construed accordingly.

10        *Status*

- 2        A relevant office-holder—
- (a) is not a servant or agent of the Crown, and
  - (b) does not enjoy any status, immunity or privilege of the Crown.

*Criteria for appointment*

- 15        3        (1) An individual may not be appointed to hold a relevant office if the individual is or, within the year preceding the date on which the appointment is to take effect, has been—
- (a) a member of the Scottish Parliament,
  - (b) a member of the House of Commons,
  - (c) a member of the House of Lords,
  - 20        (d) a councillor, employee or appointee of a local authority,
  - (e) a civil servant,
  - (f) a person who is, or who is a member, employee or appointee of—
    - (i) the Lord Advocate,
    - (ii) the chief constable of the Police Service of Scotland,
    - 25        (iii) the Scottish Courts and Tribunals Service,
    - (iv) the Parole Board for Scotland,
    - (v) a health board constituted under section 2(1)(a) of the National Health Service (Scotland) Act 1978,
    - 30        (vi) a special health board constituted under section 2(1)(b) of the National Health Service (Scotland) Act 1978.
- (2) In making an appointment under section 11(2) or 12(2), the Scottish Ministers must have regard to the desirability of a relevant office-holder not being and, within the year



preceding the date on which the appointment is to take effect, not having been a member, employee or appointee of an organisation which Ministers consider—

(a) has as its aim, or as one of its primary aims, the provision of support to victims of crime, or

(b) is involved in overseeing the provision of services to victims of abusive domestic behaviour.

(3) In this paragraph, “abusive domestic behaviour” means abusive behaviour by person A towards person B, within the meaning of section 9(2).

#### *Tenure*

4 Subject to paragraph 5—

(a) an individual appointed to a relevant office holds office for a period of 5 years,

(b) an individual’s period of appointment may be extended by the Scottish Ministers (on one or more occasions), provided that the total period by which the appointment is extended does not exceed 1 year,

(c) an individual may be reappointed to a relevant office, provided that the individual’s total period of appointment to the office (including any extension under paragraph (b)) does not exceed 8 years.

#### *Early termination*

5 The appointment of an individual to a relevant office ends—

(a) in accordance with any written notice of resignation given by the individual to the Scottish Ministers in respect of the office,

(b) if the individual becomes disqualified from being appointed to the office under paragraph 3(1),

(c) if the individual is removed from office by the Scottish Ministers giving notice in writing to the individual on the grounds that the Scottish Ministers consider that the individual is—

(i) unable to perform the functions of the office,

(ii) unsuitable to continue to hold the office.

#### *Remuneration and allowances*

6 (1) The Scottish Ministers may pay a relevant office-holder such remuneration and allowances (including expenses) as the Scottish Ministers determine.

(2) The Scottish Ministers must indemnify relevant office-holders in respect of any liabilities incurred by them in the exercise of their functions.

#### *Other terms and conditions*

7 The Scottish Ministers may, subject to any provision made by this Act, determine the terms and conditions on which a relevant office-holder is appointed.

*Validity of things done*

- 8 The validity of anything done by a relevant office-holder is not affected by—
- (a) a defect in the individual's appointment,
  - (b) the disqualification of an individual after appointment.

5 *Review oversight committee: appointment of temporary chair*

- 9 (1) The Scottish Ministers may appoint an individual (who may be a member of the review oversight committee) to carry out the functions of the chair of the committee during any period when both—
- (a) there is no chair, or the chair is unable to act, and
  - (b) there is no deputy chair, or the deputy chair is unable to act.
- 10 (2) In relation to the making of an appointment under sub-paragraph (1)—
- (a) an individual who is disqualified for appointment as the chair of the committee is also disqualified for appointment under sub-paragraph (1),
  - (b) paragraph 3(2) applies to an appointment under sub-paragraph (1) as it applies to
- 15 the appointment of a relevant office-holder.
- (3) An individual appointed under sub-paragraph (1)—
- (a) may be dismissed by the Scottish Ministers at any time,
  - (b) may resign at any time by giving written notice to the Scottish Ministers to that effect,
  - (c) is appointed on such terms and conditions (including as to remuneration) as the
- 20 Scottish Ministers determine.



# **Criminal Justice Modernisation and Abusive Domestic Behaviour Reviews (Scotland) Bill**

[AS INTRODUCED]

An Act of the Scottish Parliament to modify the law in relation to procedures in the criminal courts; and to make provision for the holding of reviews to enable lessons to be learned following abusive domestic behaviour.

Introduced by: Angela Constance  
On: 24 September 2024  
Bill type: Government Bill

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